



UNIVERSITY OF TARTU

Institute of Computer Science



SEMINAR

"We'll Deal With Cybersecurity Later" – Strategy or a Ticking Time Bomb?

January 29 • 14:00 • Seminar room 2

Mari Seeba

Leading Cybersecurity Expert at the Estonian State
Information System Authority National Cyber Security Centre



**STARTUP
DAY**



UNIVERSITY OF TARTU
Institute of Computer
Science



Mari Seeba <mari.seeba@{ut|ria}.ee>

Affiliation

- 2020 - ... Estonian Information System Authority NCSC-EE,
 - Leading cybersecurity expert developing E-ITS
- 2007 - ... ISACA Estonia Chapter board member
 - Prerident, Vice President, Program Chair
- 2005 – 2019 Cybernetica AS
 - Information Security Auditor, consultant, project manager of cryptography projects and other projects related with reaseach
- Science Teacher

Education

- 2021 - ... Information security PhD student in Tartu University
 - Security evaluation, Risk Management, Security Standards
- 2017 – 2019 MSc
 - Conversion to IT – ISMS (ISO27001) integration into work flow management system (JIRA)
- Science Teacher Diploma, Bachelor in Physics

ideation – main concerns are related to privacy and communication security

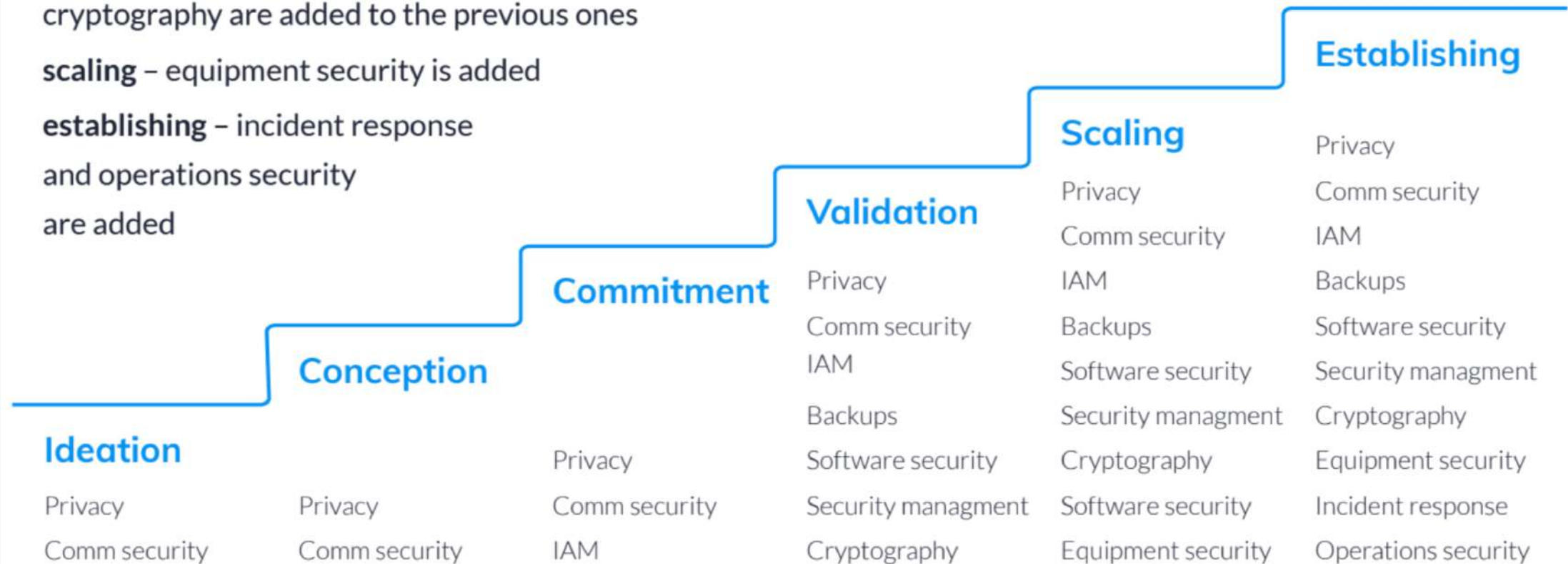
conception – main concerns remain the same as in the previous stage, but are needed to be more specified

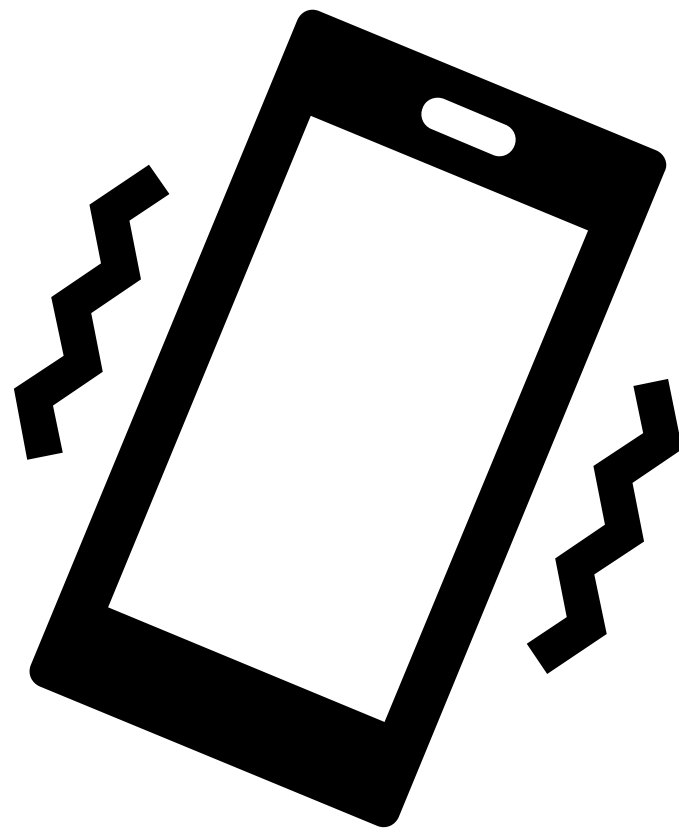
commitment – IAM (identity and access management) is added to this stage

validation – backups, software security, security management and cryptography are added to the previous ones

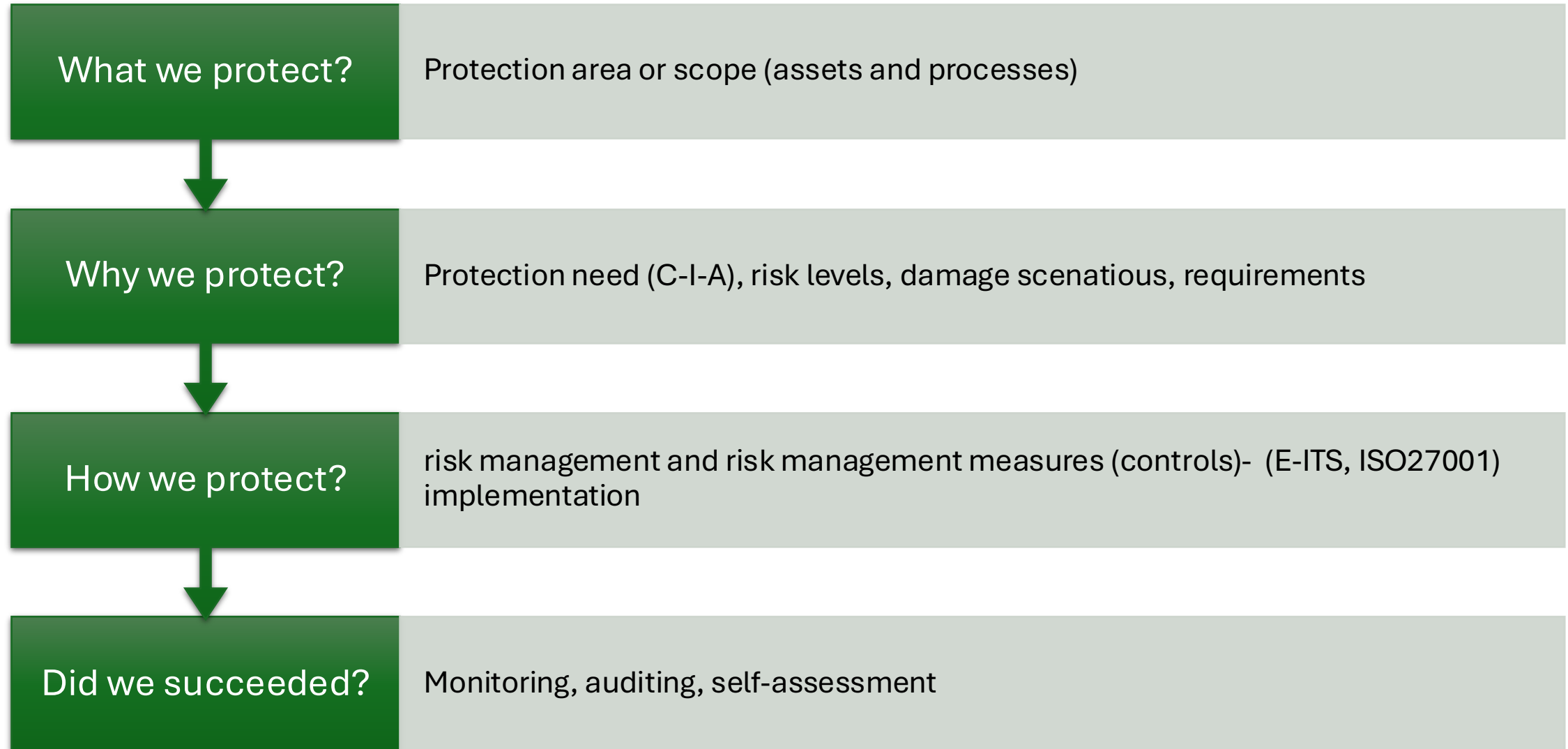
scaling – equipment security is added

establishing – incident response and operations security are added





Implementing information security management



Why to **evaluate** security?

- How secure am I?
 - Am I better than I was this time last year?
 - Is my security spending appropriate?
 - How secure am I compared to others?
 - What risk transfer options do I have?
- Compliance
 - Progress (As-Is -> To-Be)
 - Knowledge of vulnerabilities and risks
 - Reducing uncertainty
 - Trusting the partners
 - Comparing with others
 - Budget

Why evaluation of **security** is so... hard?

- We cannot measure all security requirements
- Environment, abstraction level, and context affect security
- Measurement as a process affects security
- **No system is independent**
- Security is multi-layered
- Adversary changes the environment
- **We are too optimistic**
- We **perceive benefits and losses differently**, even though they are numerically comparable
- Measurement is both feedback and a goal

Cybersecurity Assessment Methods by Leszczyna (2021)

- **checklist-based evaluation & compliance checking**
 - verifying the presence of specific attributes
- vulnerability identification
- penetration testing
- simulation
- formal analysis

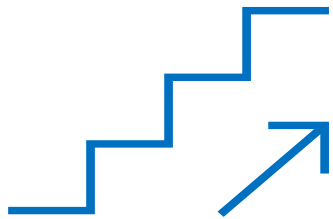
Leszczyna, R. (2021). Review of cybersecurity assessment methods: Applicability perspective. Computers & Security.

Security Measurement Models by Khaleghi et al. (2022)

- Graph-based models (utilizing nodes and edges)
- Stochastic models (applying probability theory)
- Logic-based models (using formal logic)
- Ontology-based models (leveraging semantic relations)
- **Hierarchical & decision-making models**

Khaleghi, M., Aref, M. R., & Rasti, M. (2022). Comprehensive Comparison of Security Measurement Models. Journal of Applied Security Research,

Maturity models



	Cyber Security Maturity Models (CSM2)	Organizations or Author	Purposes and Strengths	Maturity Levels				
				1	2	3	4	5
1	Information Security Evaluation Maturity Model (ISEM), 2000	City Group	Security awareness and evaluation	Complacency	Acknowledgment	Integration	Common practice	Continuous improvement
2	Systems Security Engineering Capability Maturity Model (SSE-CMM), 2001	The US National Security Agency (NSA)	Evaluation of software security engineering processes	Performed informally	Plan and track	Well defined	Control	Continuous improvements
3	Information security management system (ISMS-ISO 27001), 2005	ISO	Information security risk management through security standards	Performed	Managed	Established	Predictable	Optimized
4	Information Security Management Maturity Model (ISM3), 2007	ISM3 Consortium	Prevent and mitigate incidents and Optimise the use of information, money, people, time and infrastructure	Undefined	Defined	Managed	Controlled	Optimized
5	Information Security Maturity Model (ISM2), 2007	NIST-PRISMA	Provides a framework for review and measure the information security posture of an information security program	Polices	Procedures	Implemented	Tested	Integrated
6	Gartner's Information Security Awareness Maturity Model (GISMM), 2009	Gartner	Security awareness, and risk management in large international organizations	Blissful ignorance	Awareness	Corrective	Operations excellence	
7	Information Security Framework (ISF), 2009	IBM	Security gap analysis between business and technology	Initial	Basic	Capable	Efficiency	Optimizing
8	Resilience Management Model (RMM), 2010	CERT	A capability-focused process model for managing operational resilience	Incomplete	Performed	Managed	Defined	
9	Community Cyber Security Maturity Model (CCSMM), 2011	White	Community effort and communication capability in communities	Initial	Advanced	Self-Assessed	Integrated	Vanguard
10	NICE's Cyber Security Capability Maturity Model, 2012	The US DHS	Workforce planning for cyber security best practices	Limited	Progressing	Optimized		
11	Cyber Security Framework (CSF-NIST), 2014	NIST	Improves federal critical infrastructure through a set of activities designed to develop individual profiles for operators	Identify	Protect	Detect	Respond	Recover
12	Cyber Security Capability Maturity Model (C2M2), 2015	Curtis	Assessment of implementation and management in Critical Infrastructure	Not performed	Initiated	Performed	Managed	

N. T. Le and D. B. Hoang, "Can maturity models support cyber *security*?", (2016), doi: 10.1109/PCCC.2016.7820663.

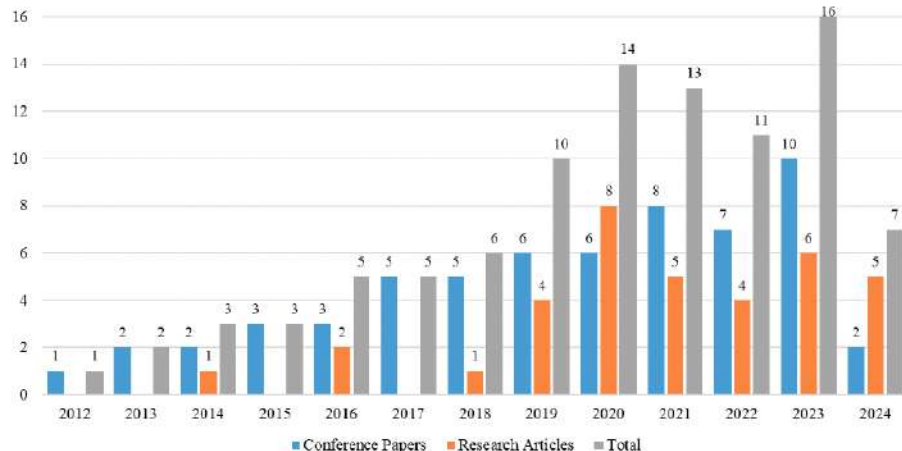
Information Security Maturity Models

- Only 33% of the published metrics analyzed in the study have been tested in a real-world environment
- 43% of the study models do not even plan to continue working with the metric or implement it in the future
- The impact of metrics is relatively poorly studied
- Stronger public sector (industry) **cooperation** with academia is needed

Recent **trends** of Maturity Assessment

Why – key drivers

- Regulatory compliance
- Cyber security threat resilience
- Data protection
- Risk management and mitigation
- Incident response preparedness
- Investment in cybersecurity
- Enhancing security culture
- Improving business continuity
- Cost-effective security solutions



Main gaps

- Resource constraints (designed usually for larger organisations)
- **Complexity of models**
- Customisation to specific sectors
- Lack of practical guidance
- **Cultural and human factor barriers** (low awareness, resistance to change)
- Alignment with business objectives
- Lack of automation and tool support
- Inconsistent metrics and evaluation (standardisation to provide benchmarks, comparability)
- Integration with existing systems
- Financial barriers
- Limited focus on emerging technologies
- **Time consuming assessment**

Req. 1	Framework should cover a wide area of security-related topics.
Req. 2	Framework should produce quantifiable and comparable results.
Req. 3	Framework should be quick and easy to implement and understand.
Req. 4	Framework should be aligned with a security standard.

F4SLE structure

		Attribute categories based on the level of security measures			
		Initial	Defined	Basic	Standard
Dimensions based on E-ITS baseline catalogue	ISMS (Information Security Management system)				
	ORP (Organisation and Personnel)				
	CON (Concepts)				
	OPS (Operation)				
	DER (Detection and Reaction)				
	APP (Applications)				
	SYS (IT Systems)				
	IND (Industry IT)				
	NET (Networks and Communication)				
	INF (Infrastructure)				

Set of attributes where each attribute is evaluated on a four-level scale

Not implemented

Implemented with significant deficiencies

Implemented with a few shortages

Fully implemented

INITIAL - Awareness

- The need to deal with information security has been acknowledged and addressed

DEFINED- Documentation

- Formal processes have been agreed, and the necessary information security supporting documents have been prepared

BASIC - Practical

- Practical basic activities have been implemented to manage information security

STANDARD – Continuity and maturity (resilience)

- There are clear organisational policies and principles. Activities are standardised, documented, regular and monitored. There is ongoing monitoring and improvement.

F4SLE - Framework for Security Level Evaluation

Pilotproject (2020)



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graph TD; A[Pilotproject (2020)] --> B[Word (2020)]; B --> C[Excel (2021)]; C --> D[MASS (2022)]; D --> E[E-ITS Hub (2026)];
```

Word (2020)

Excel (2021)

MASS (2022)

E-ITS Hub (2026)

F4SLE Framework for Security Level Evaluation



Immediate response

Benchmark with others,
expectation, risk level

Compliance and
comprehensiveness (E-
ITS, ISO27001, NIS2,
ENISA TLR)

Lowest possible entry
barrier

Upgradability so that
comparability is
maintained (MUSE)

Data collection tool
(automation) and data
privacy (MASS)

- Immediate response
- Benchmark with others,
expectation, risk level

Repeated evaluation

Data reuse for different
stakeholders

Multilingualism

MASS – web-based tool for using F4SLE and collecting data

- **Privacy principle** – raw data does not leave the respondent PC
- Only aggregated (averaged) data is sent to the server
- **Immediate results** to the respondent
- Providing a **benchmark** to the respondent
- Data reuse

Test environment: <https://mass.cloud.ut.ee/test-massui/#/>

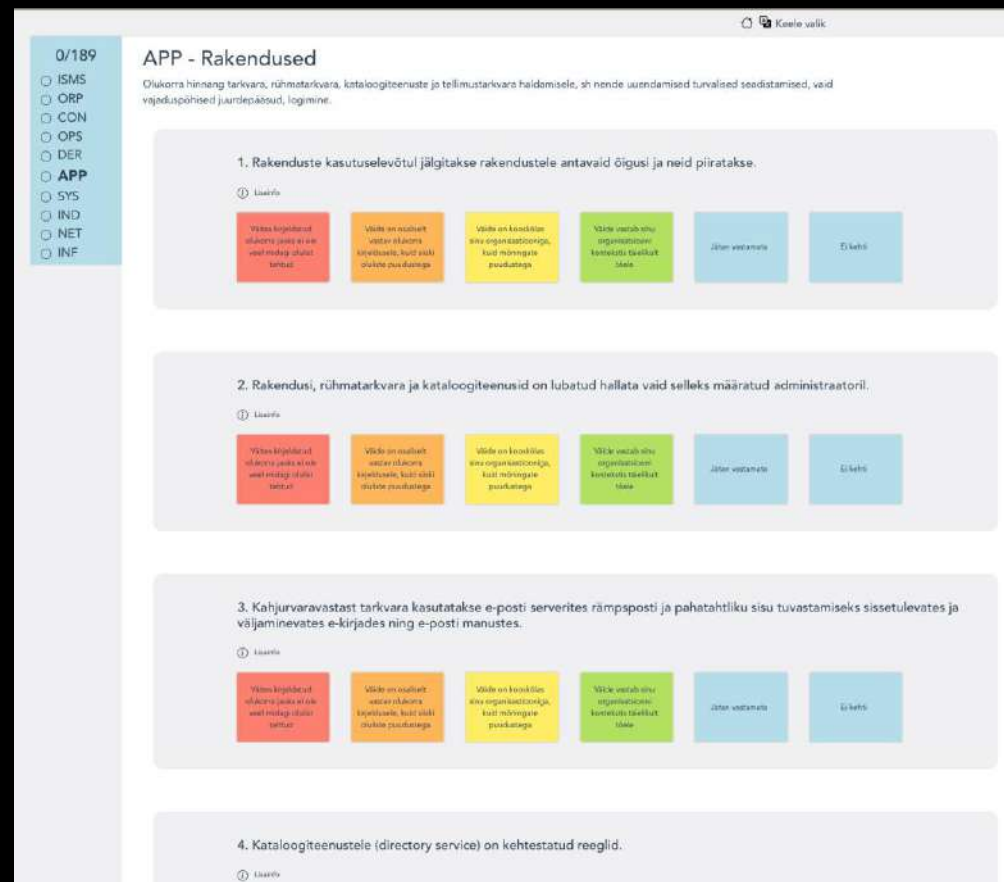
Production environment: <https://mass.cloud.ut.ee/massui/#/>



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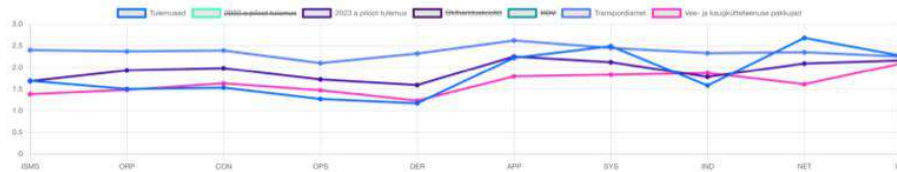


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Results compared to benchmark



Process dimensions

ISMS Situation assessment of the establishment and performance of the organisation's information security management system, including the involvement of management, distribution of responsibilities and allocation of resources and asset mapping.

ORP Situation assessment of information security management, including usage rules for computers and other devices, personnel policy, identity and access rights management, and training.

CON Situation assessment of the organisation's basic information security concepts used for all other areas, including backups, archiving, development, personal data protection principles, and cryptography-related procedures and awareness. In addition, data exchange agreements between data exchange partners.

OPS Situation assessment of the organisation's IT operation management regardless of specific hardware, software, or network components. This includes the management and documentation of Cloud services and remote work.

DER Situation assessment of security incident management, related activities (including IT forensics), audits, and emergency preparedness (including exercises).

System dimensions

APP Situation assessment of software, groupware, directory services, and subscription software management, including secure configurations of updates, need-based accesses, and logging.

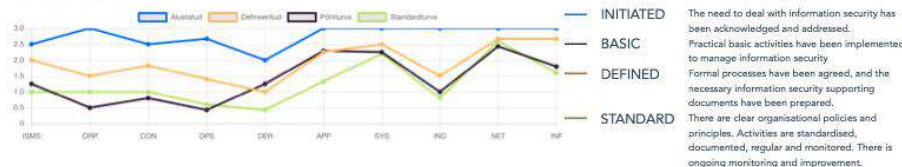
SYS Situation assessment of the hardware solutions and management (including setup, monitoring, and management) like servers, computers, tablets, phones, removable data media, and virtualization solutions.

IND Situation assessment of secure management (configuration and monitoring) and safety of machine tool control computers, sensors, robots, lab and diagnostic equipment, warehouse systems and other industrial IT systems.

NET Situation assessment of network, network components, telephone communications management, computer network project timeliness, regular updating, and outdated and unsafe solution avoidance (default passwords and manufacturer-unsupported solutions).

INF Situation assessment of security management for buildings, rooms, cabling, mobile workplaces, vehicle IT solutions and smart houses. Compliance with building fire safety requirements, special safety requirements and location in facilities for protected rooms, and the inclusion of smart infrastructure in the security policy are considered.

Maturity levels



Results page

- Rating in 10 dimensions
- Risk levels
- Comparison with expectation (green line)
- Benchmark with other sectors
- Explanations of security dimensions
- Maturity levels in more detail

Stakeholders?

User stories (data reuse by NIS2 Directive)

Polycymaker

- Awareness, support measures, monitoring of changes

Supervisory

- Automatization, effectiveness

ENISA

- Awareness, comparability with others (standardised sec. eval.)

Consultant

- Focuspoints, monitoring of changes

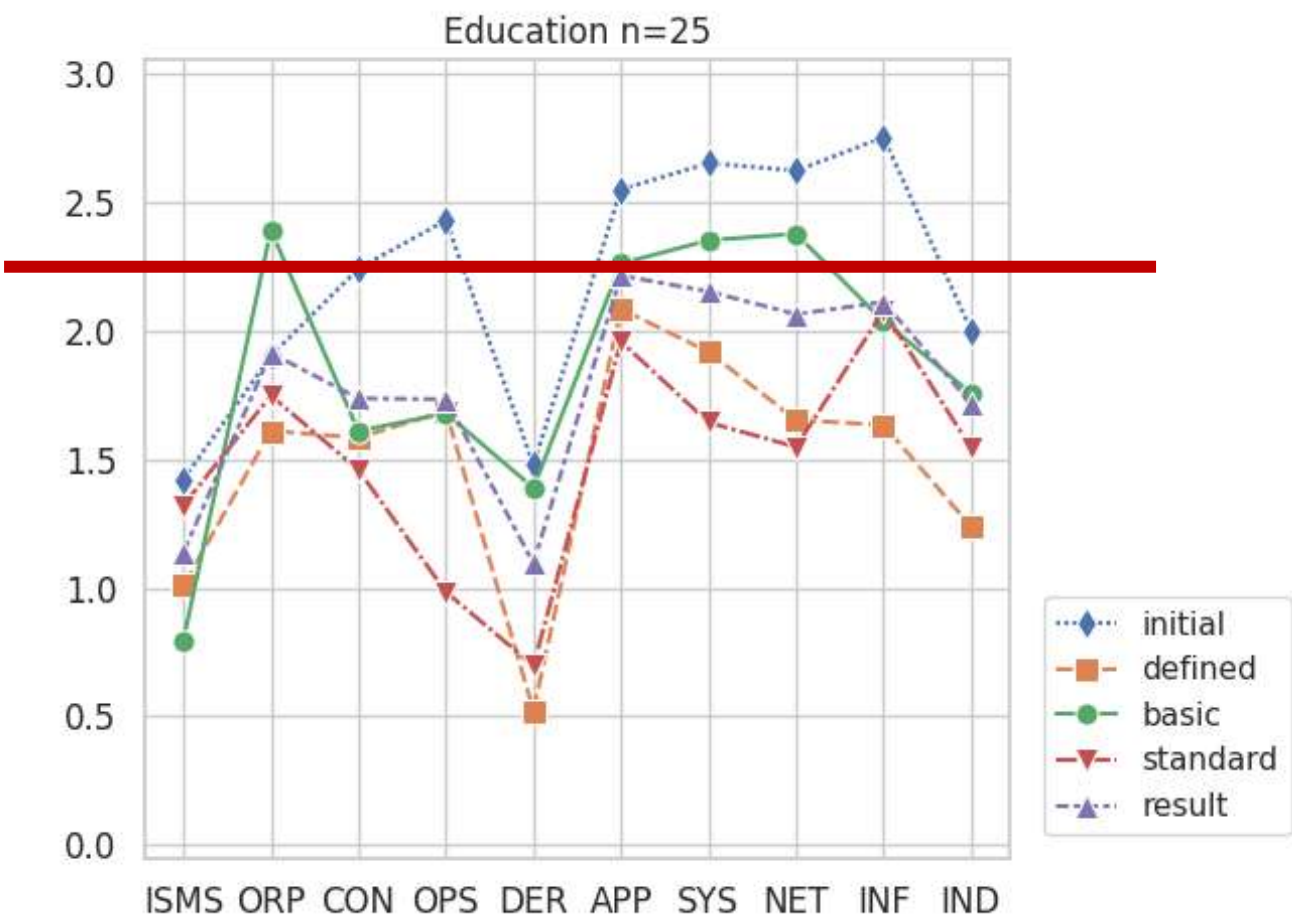
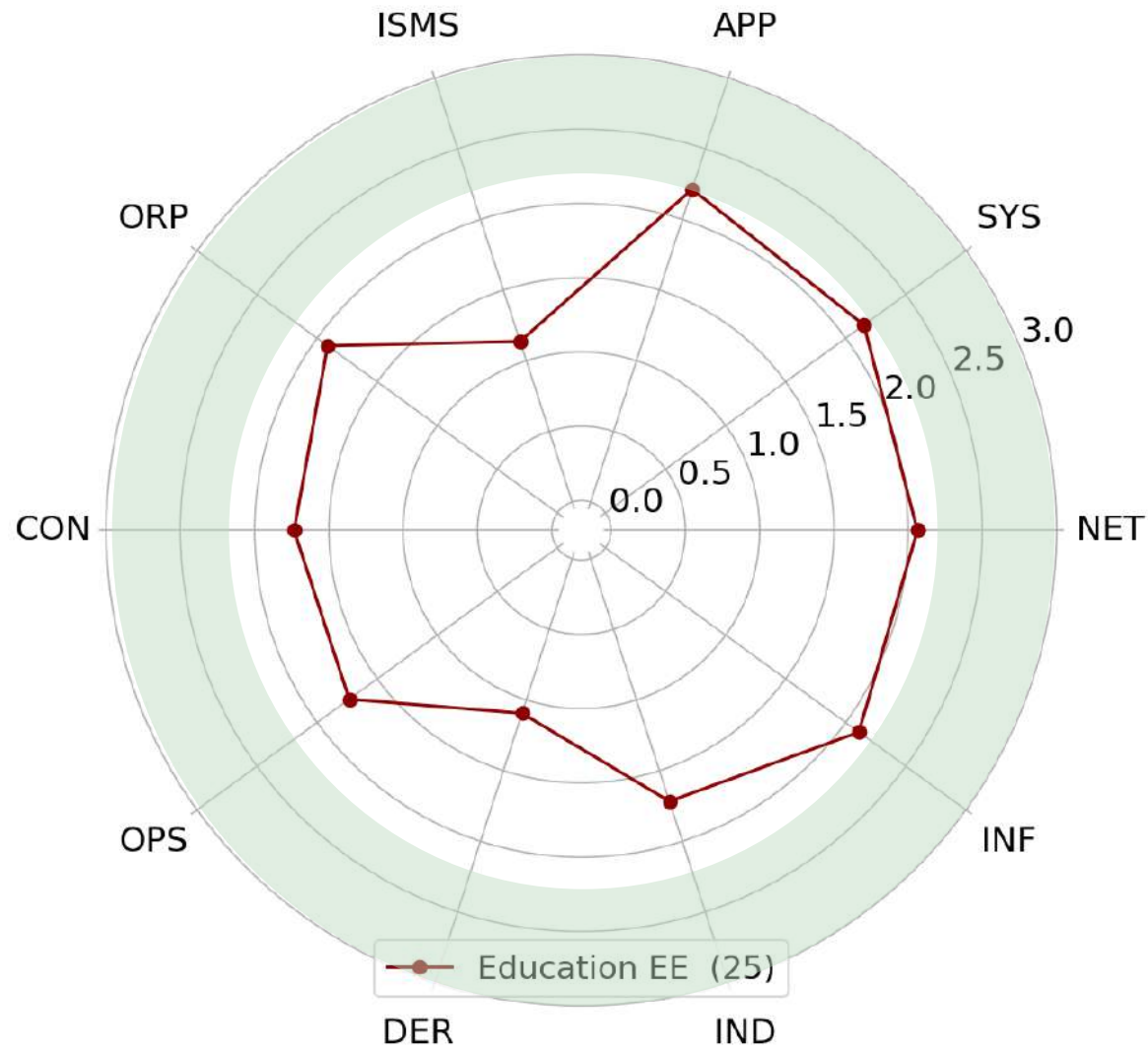
Organization

- Awareness, planning, benchmarking, replacement of audit?

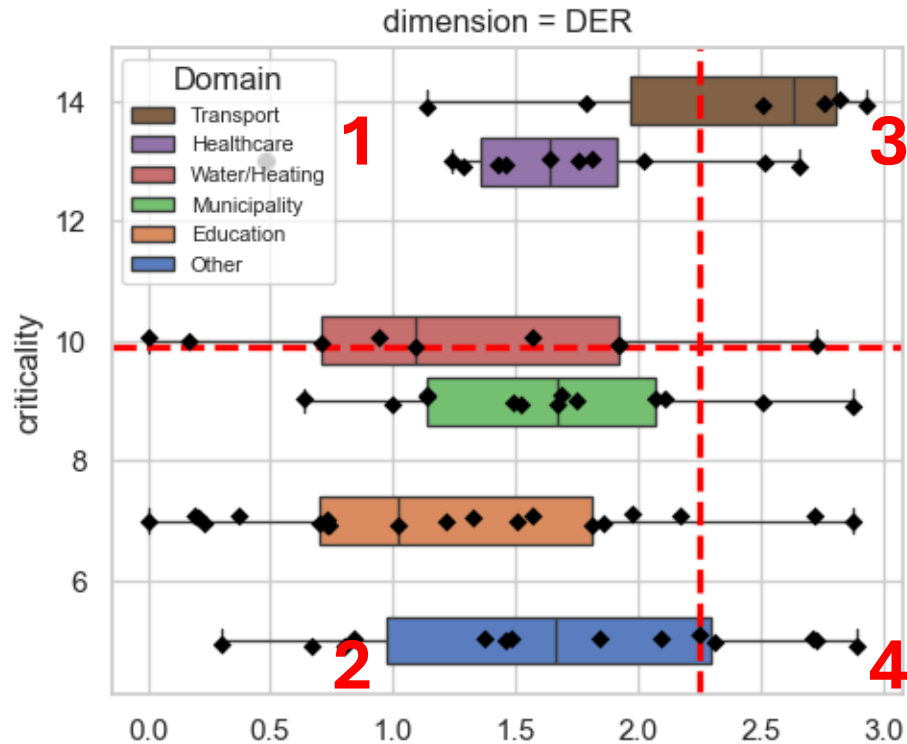
Supplier

- Awareness, compliance, benchmarking

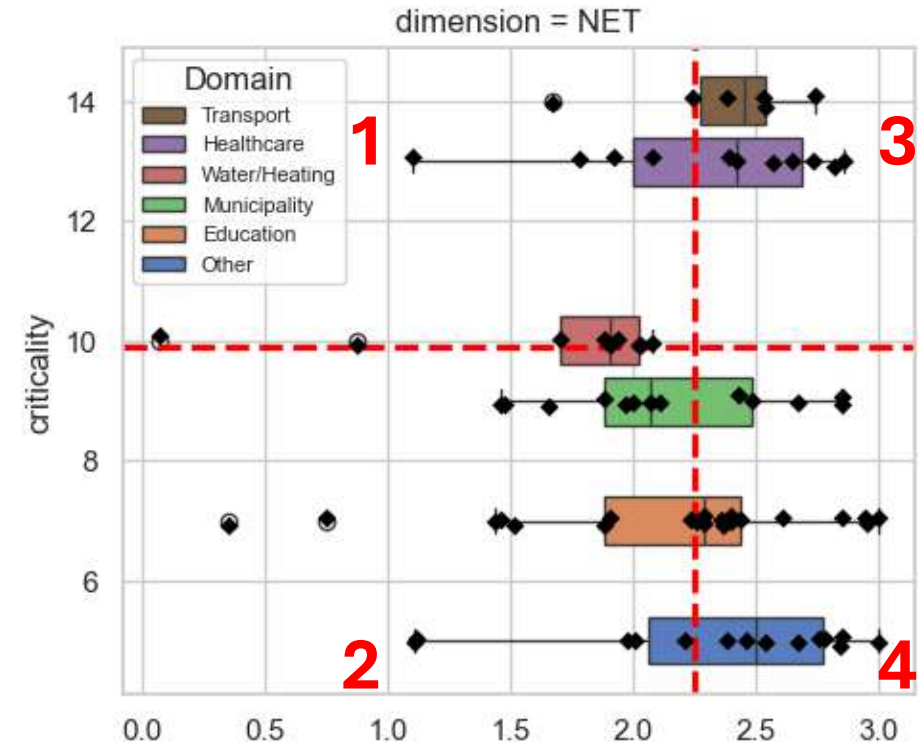
Policy maker: Education (2024)



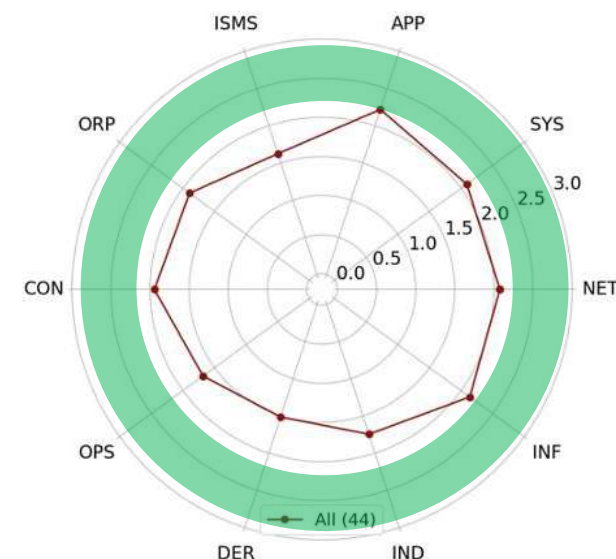
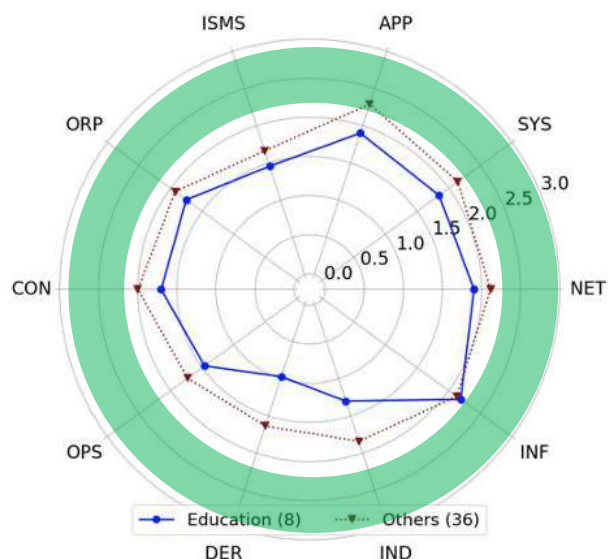
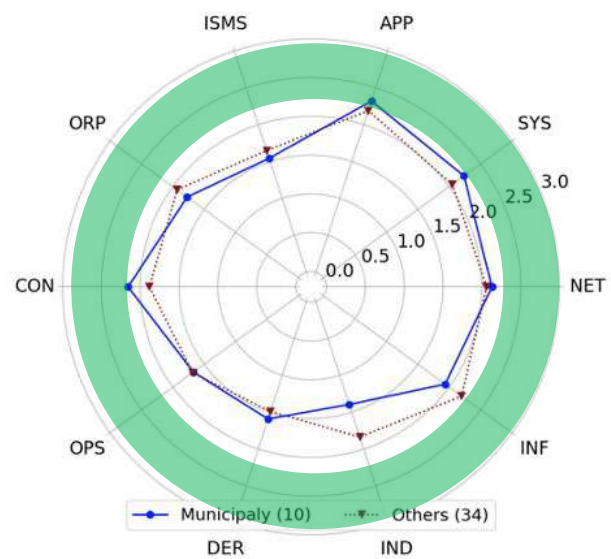
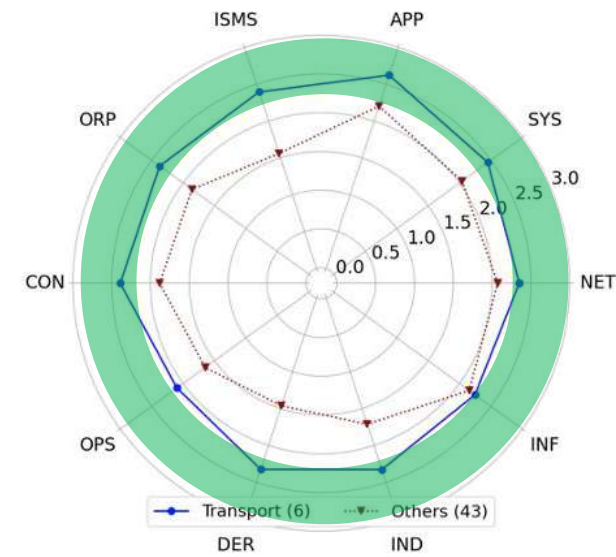
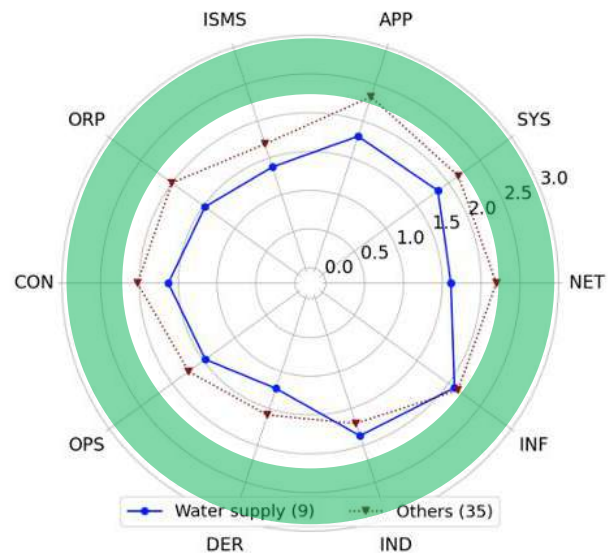
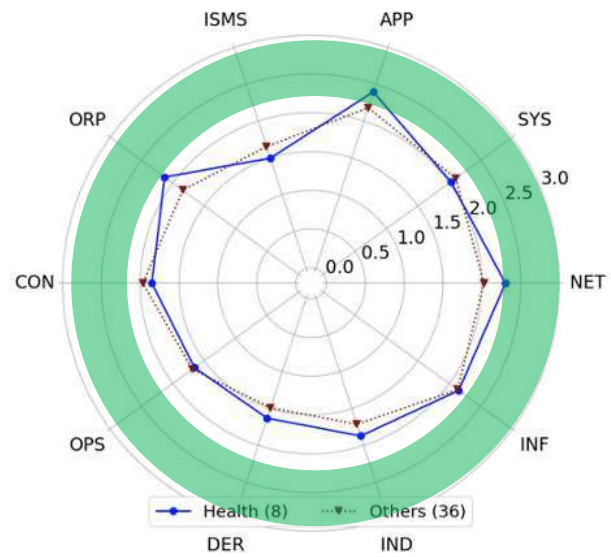
Supervisory



DER – Incident handling, forensics, audit, exercises ja preparedness.



NET Network management.



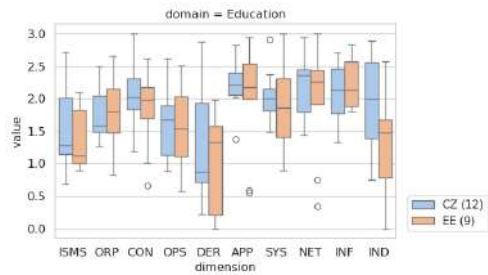
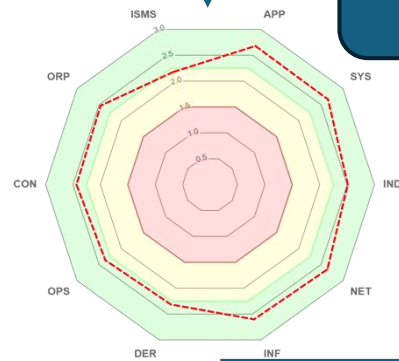
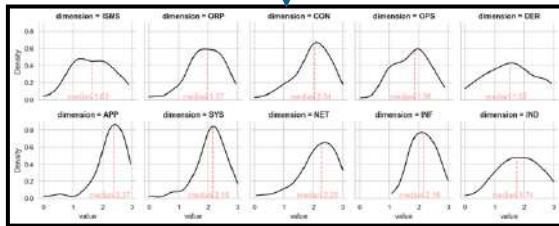
Policy maker

Supervisory

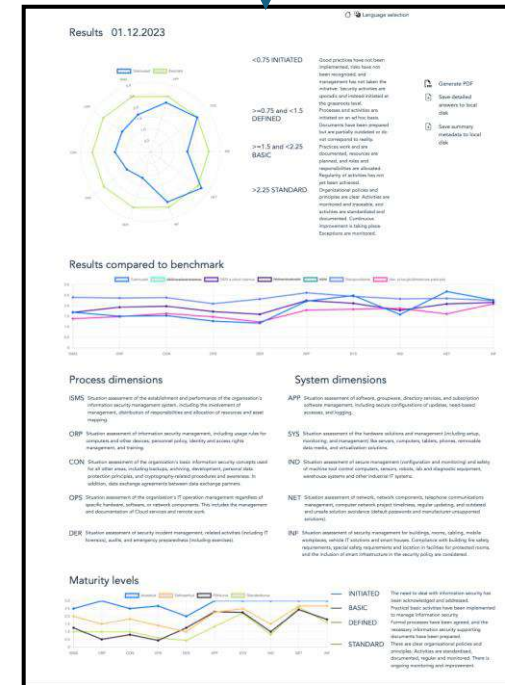
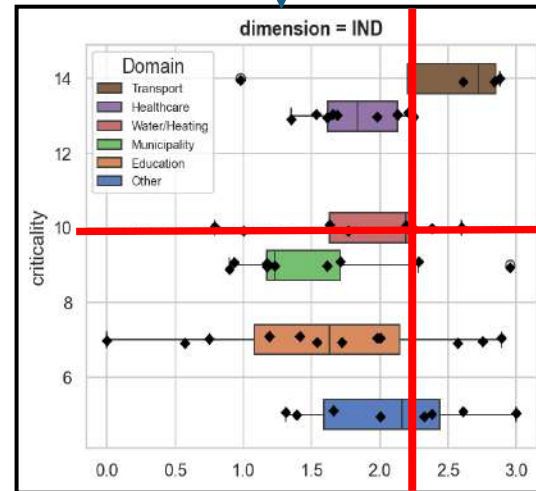
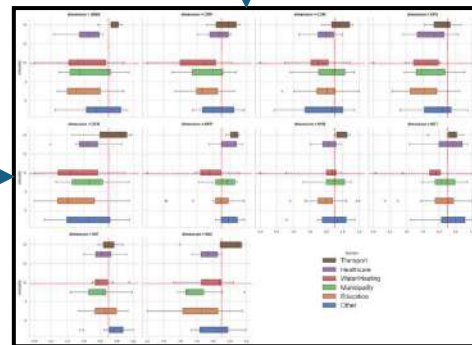
Organization

Consultant

Supplier / Partner assessment



dimension	Czech Republic				Estonia			
	mean	median	std		mean	median	std	
ISMS	1.59	1.5	0.657	1.66	1.66	0.695		
ORP	1.82	1.67	0.396	1.94	2.05	0.652		
CON	2.0	2.02	0.502	1.96	2.06	0.653		
OPS	1.72	1.82	0.547	1.75	1.9	0.63		
DER	1.34	1.02	0.866	1.59	1.64	0.797		
APP	2.26	2.22	0.328	2.28	2.4	0.589		
SYS	2.06	2.01	0.367	2.11	2.19	0.571		
NET	2.17	2.36	0.522	2.15	2.24	0.652		
INF	2.16	2.23	0.453	2.16	2.15	0.43		
IND	1.95	2.0	0.733	1.79	1.71	0.688		



Findings

- Immediate results to organizations
- Benchmarking - scalability
- Missing security vocabulary
- Missing statistical literacy – use of metadata
- Security evaluation instrument isn't a standard
- Need for integration to other tools
- **Motivation**
- Reuse of the data – standardization, scalability

F4SLE- Framework for Security level Evaluation

- Preparatory work by choosing standard
 - Seeba, M., Matulevičius, R., & Toom, I. (2021, July). Development of the Information Security Management System Standard for Public Sector Organisations in Estonia. BIS2021 <https://doi.org/10.52825/bis.v1i.43>
- framework and principles
 - Seeba, M., Mäses, S., Matulevičius, R. (2022). Method for Evaluating Information Security Level in Organisations. In: RCIS 2022. Lecture Notes in Business Information Processing, vol 446. Springer, Cham. https://doi.org/10.1007/978-3-031-05760-1_39
- Content versions <http://dx.doi.org/10.23673/re-298>; <http://dx.doi.org/10.23673/re-372>

MUSE - Method for Updating Security Level Evaluation Instruments

- How to update the F4SLE
- process, principles, inputs
 - Seeba, M., Affia, A.-a., O., Mäses, S., Matulevičius, R. (2024) Create Your Own MUSE: a Method for Updating Security Level Evaluation Instruments. Computer Standards & Interfaces <https://doi.org/10.1016/j.csi.2023.103776>

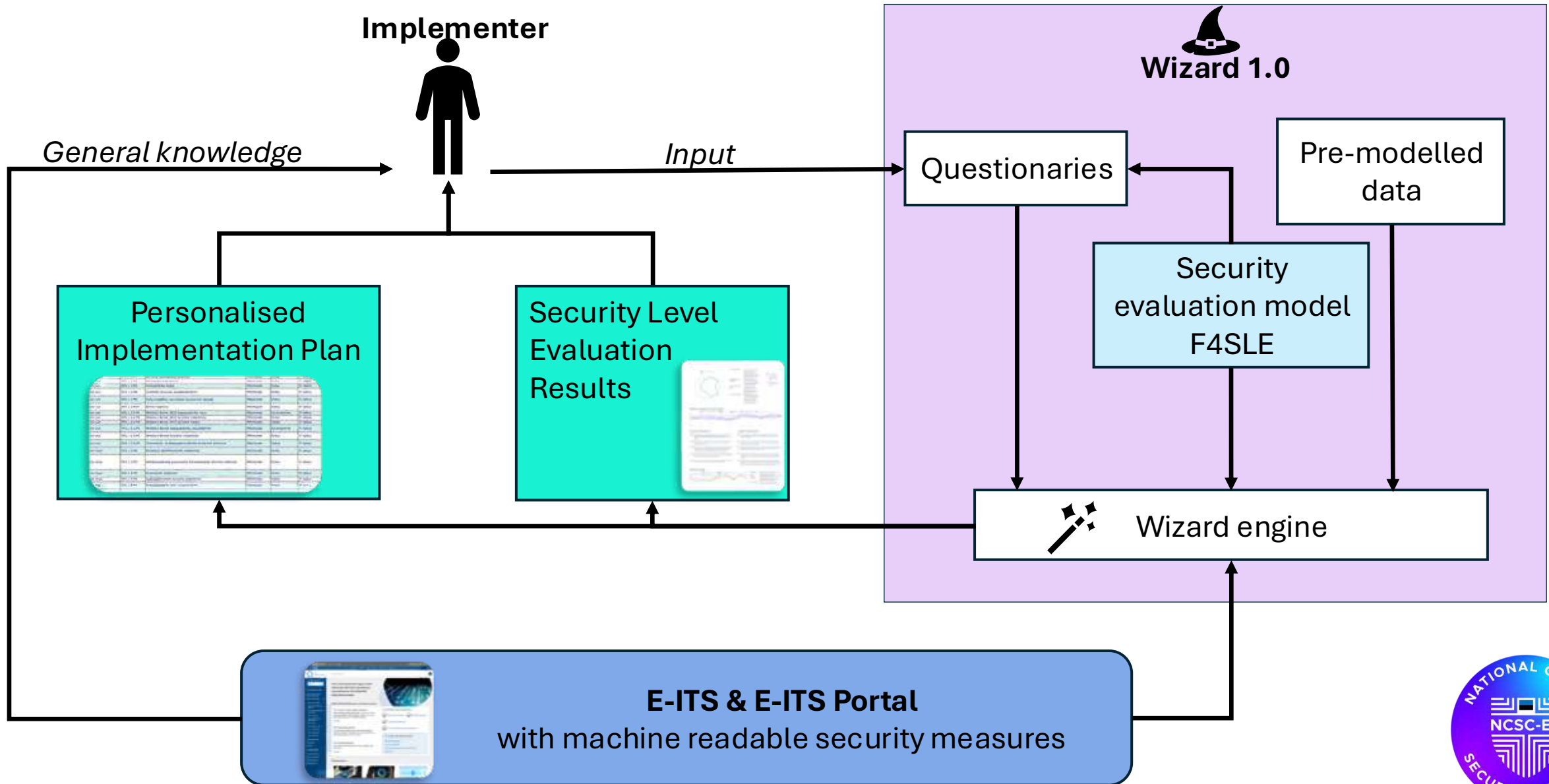
MASS – presenting and collecting tool

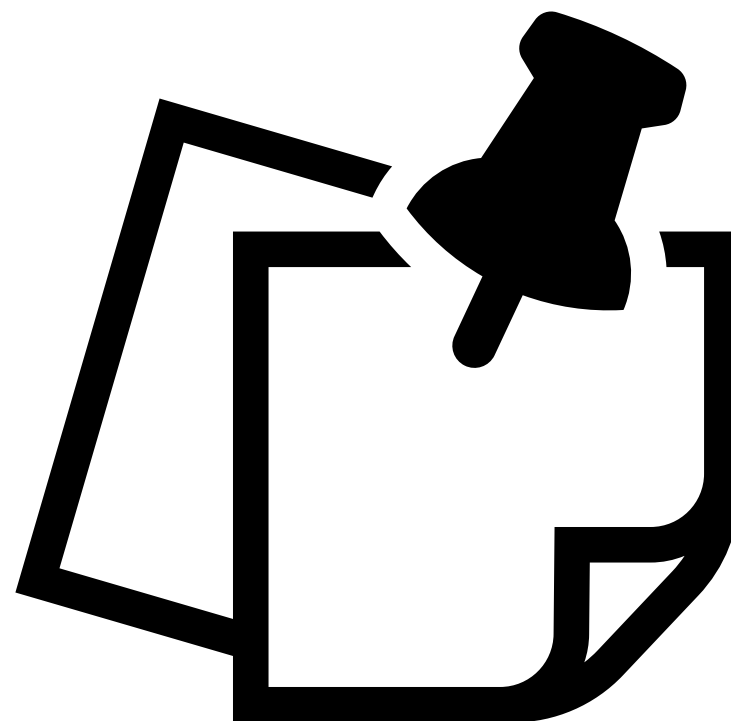
- tool to present F4SLE and collect data: <https://mass.cloud.ut.ee/massui/#/>
- immediate results to respondents and collecting privately aggregated results to central server
 - Master thesis project of Maria Pibilota Murumaa. (2023) Designing a tool for security level evaluation framework <https://thesis.cs.ut.ee/92895428-9fc4-4248-bc78-4a00b3e90101>

User Stories of Stakeholders

- Stakeholders who need security data of organisations
- Collect data once and share with stakeholders
 - Seeba, M., Oja, T., Murumaa, M. P., and Stupka, V. (2023). Security level evaluation with F4SLE. ARES2023 <https://doi.org/10.1145/3600160.3605045>
 - Seeba, M., Valgre, M., Matulevičius, R. 2025. Evaluating Organization Security: User Stories of European Union NIS2 Directive https://doi.org/10.1007/978-3-031-94569-4_4
 - Seeba, M., Oja, T., Mäses, S., Murumaa, M. P., & Matulevičius, R. (2025). Toward NIS2 Compliance for Multiple Stakeholders with Security Level Evaluation Framework.. <https://doi.org/10.7250/csimq.2025-45.07>

Next Milestone: Q2 2026





- Mari Seeba and Milena Patino-Villa (2025). A Practical Guide to Cybersecurity for SMEs
 - <https://www.eucybernet.eu/wp-content/uploads/2025/09/guide-for-smes-lac4-2025-september-2025.pdf>



LAC4 GUIDE FOR SMALL AND MEDIUM ENTERPRISES

A LAC4 & EU CyberNet Study by Mari Seeba and Milena Patiño-Villa, PhD
2025



We can't measure security,
but we can **evaluate**, what we have done **to be secure!**

Thank you!

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Mari.Seeba@ria.ee

- AI
- GDPR
- NDA
- IoT
- Quality Management
- bitcoin
- deepfake
- risk
- classified
- CaaS

- Requirements Engineering
- NIS2
- C-I-A triangle
- OT
- OWASP
- d€
- MFA
- threat & vulnerability
- encrypted
- C(rime)aaS